

Parks and Recreation Advisory Committee Meeting to be held via Zoom

**If you'd like to watch or listen to the live Committee meeting, please email Committees@Penticton.ca 24-hours prior to the commencement of the meeting for the Zoom meeting participation details. You will have an opportunity to ask questions related to the agenda at the end of the meeting.*

**Monday, March 14, 2022
at 3:00 p.m.**

1. **Call Regular Committee Meeting to Order**
2. **Adoption of Agenda**
3. **Adoption of Minutes**
 - 3.1 Minutes of the January 27, 2022 Parks and Recreation Advisory Committee Meeting **1-2**
Staff Recommendation:
THAT the Parks and Recreation Advisory Committee adopt the minutes of the Special Meeting from January 27, 2022 meeting as presented.
 - 3.2 Minutes of the February 14, 2022 Parks and Recreation Advisory Committee Meeting **3-5**
Staff Recommendation:
THAT the Parks and Recreation Advisory Committee adopt the minutes of the February 14, 2022 meeting as presented.
4. **New Business**
 - 4.1 Roundtable Introduction of New Committee Members **Verbal**
 - 4.2 Civic Places and Spaces Engagement Update – JoAnne Kleb, Public Engagement Program Manager **6-12**
 - 4.3 Council Decisions Update– Sportsplex Surface Replacement – Kelsey Johnson, Manager of Recreation, Arts & Culture **Verbal**
5. **Next Meeting**
6. **Public Question Period**
7. **Adjournment**

Minutes

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Special Electronic Parks and Recreation Advisory Committee Meeting

held via Zoom

Thursday, January 27, 2022

at 9:00 a.m.

Present: Isaac Gilbert, Chair
James Palanio, Vice Chair
Andrew Drouin
John Archer
Laura Harp
Robert (Sandy) Ross

Council Liaison: James Miller, Councillor

Staff: Anthony Haddad, General Manager of Community Services
Kelsey Johnson, Manager of Recreation, Arts and Culture
Len Robson, Public Works Manager
Cathy Ingram, Procurement and Inventory Services Manager
Paula McKinnon, Deputy Corporate Officer

Regrets: Drew Barnes
Marc Tougas
Susan Fraser
Tyson Bull

1. Call to Order

The Special Electronic Parks and Recreation Advisory Committee meeting was called to order by the Chair at 9:01 a.m.

2. Adoption of Agenda

It was MOVED and SECONDED

THAT the Parks and Recreation Advisory Committee adopt the agenda for the meeting held on January 27, 2022 as presented.

CARRIED UNANIMOUSLY

3. Adjournment to a Closed Meeting

It was MOVED and SECONDED

THAT the Parks and Recreation Advisory Committee adjourn to a closed meeting pursuant to the provisions of the Community Charter as follows:

Section 90 (1) (e) the acquisition, disposition or expropriation of land or improvements, if the council considers that disclosure could reasonably be expected to harm the interests of the municipality.

CARRIED UNANIMOUSLY

Certified Correct:

Paula McKinnon
Deputy Corporate Officer

DRAFT



Minutes



Parks and Recreation Advisory Committee Meeting

held via Zoom
Monday, February 14, 2022
at 3:00 p.m.

Present: Isaac Gilbert
James Palanio
Drew Barnes
Laura Harp
Tyson Bull
Susan Fraser

Council Liaison: James Miller, Councillor

Staff: Anthony Haddad, General Manager of Community Services
Kelsey Johnson, Manager of Recreation, Arts and Culture
Len Robson, Manager of Public Works
Rebecca Van Huizen, Legislative Assistant
Paula McKinnon, Deputy Corporate Officer

Regrets: Gary Dean
Andrew Drouin
John Archer
Marc Tougas
Robert (Sandy) Ross

1. **Call to Order**

The Parks and Recreation Advisory Committee was called to order by the Chair at 3:14 p.m.

2. **Adoption of Agenda**

It was MOVED and SECONDED

THAT the Parks and Recreation Advisory Committee adopt the agenda for the meeting held on February 14, 2022 as presented.

CARRIED UNANIMOUSLY

3. **Adoption of Minutes**

It was MOVED and SECONDED

THAT the Parks and Recreation Advisory Committee adopt the minutes of the January 17, 2022 meeting as presented.

CARRIED UNANIMOUSLY

4. **New Business**

4.1 Sportsplex Surface Replacement

The Manager of Recreation, Arts & Culture presented a PowerPoint presentation outlining information and background on the Sportsplex Surface Replacement.

- Noted which working groups were involved in the surface selection.
- Provided background information and timeline on the progress of the Sportsplex Surface Replacement.
- Provided information and statistics on the Sportsplex Utilization and Rate Analysis (November to March).
- Provided projected statistics on the utilization of the Multi-Sport Court.
- Went over other key objectives that were taken into consideration when reviewing the Sportsplex Surface Replacement.
- This location is the only indoor turf surface south of West Kelowna, and it services a good chunk of the South Okanagan.
- Went over financial implications and noted to the Committee that the Sportsplex Surface Replacement has been on the City's radar since 2019 to be replaced.
- With a delay in the project, the City was able to carry over funds from the 2021 General capital budget to 2022. But indicated that the price had increased since the original 2019 quote.
- Provided lifespan quotes on the artificial turf.
- Went over the next steps for the Sportsplex Surface Replacement, which included Council approval, RFP & Selection, with an anticipated installation of July – August 2022.

The floor was opened to the Committee for questions and comments. A Committee Member had asked what the current state of the existing turf was. Staff responded that the current turf was at the end of its life span. A Committee Member inquired about the survey results and how far out the respondents were projecting, given the surface will be installed for 10-20 years. Staff indicated that the majority of groups that responded to the survey had consistent membership numbers and this projection was the best information they could provide.

It was MOVED and SECONDED

THAT the Parks and Recreation Advisory Committee support the replacement of the Sportsplex facility artificial turf surface with a similar turf surface;

AND THAT the Parks and Recreation Advisory Committee recommend that Council increase the General capital budget by \$100,000 from \$200,000 to \$300,000 for the supply, delivery and installation of an artificial turf surface to be funded by existing General Capital Fund savings.

CARRIED
Susan Fraser, Opposed

5. **Next Meeting**

The next Parks and Recreation Advisory Committee meeting is tentatively scheduled to be held on March 14, 2022 at 3:00 p.m.

6. **Public Question Period**

7. **Adjournment**

It was MOVED and SECONDED

THAT the Parks and Recreation Advisory Committee adjourn the meeting held on February 14, 2022 at 3:34 p.m.

CARRIED UNANIMOUSLY

Certified Correct:

Rebecca Van Huizen
Legislative Assistant



Committee Memo

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Date: Mar. 14, 2022 **File No:** 1610
To: Parks and Recreation Advisory Committee
From: JoAnne Kleb, Public Engagement Program Manager
Subject: "Civic Places and Spaces" Asset and Amenity Management engagement update and next steps

At their meeting on October 25, 2021, the Parks and Recreation Advisory Committee received an update on the results and recommendations of the "Civic Places and Spaces" Asset and Amenity Management Project (See Appendix A). The purpose of the project was to review the City's aging assets and amenities, identify those that are reaching the end of their service life, and develop a long-term plan to manage the assets that is fiscally responsible and continues to deliver quality services. The project identified Fire Halls #1 and #2, the Library / Museum, the Art Gallery, Leir House, Memorial and McLaren Arenas, and City Hall as priorities for the project and made the following four key recommendations to plan for the future of the City's key assets over the next 20 years.

Recommendation #1 Public Safety and Protective Services Centre - Develop a new Public Safety and Emergency Services Centre downtown to replace Fire Hall #1 and house the Penticton Fire Department, Bylaw Services, Community Policing and the City's Emergency Operations Centre. Upgrade Fire Hall #2 at its current location.

Recommendation #2 Twin Arenas - Consolidate the City's ice surfaces on the SOEC site with the construction of a new twin arena and the demolition of McLaren and Memorial Arenas. Conversion of Memorial site to parking and disposition of the McLaren site for redevelopment to fund the new arenas.

Recommendation #3 Arts and Culture Centre - Create a new Arts & Culture Centre in the downtown to house the library, museum, art gallery and other arts groups. Disposition of the library / museum and art gallery sites to fund the centre. Lease Leir House at commercial rates.

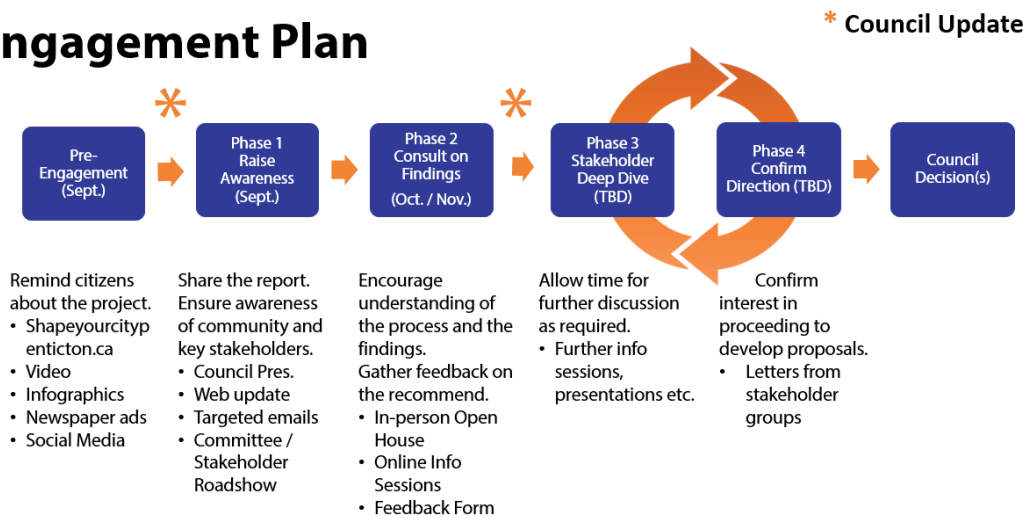
Recommendation #4 City Hall - Retain City Hall as a downtown civic and employment hub, modernize as planned and upgrade as required.

Since this meeting, staff have conducted a community engagement process to review the results with and gather feedback from interested stakeholders, community groups and members of the public. Council received an update on the results of the community engagement process at their meeting on Dec. 7, 2021 (See Appendix B). Staff are now sharing these results and confirming the findings with affected City committees in preparation for returning to Council with suggestions on next steps for the recommendations.

Engagement Process

The following chart describes the plan for engagement and the key activities undertaken.

Engagement Plan



Who we consulted

The following is the list of committees, stakeholders and interest groups who were invited to participate in the engagement process along with the community-at-large.

Recommendation #1: Public Safety and Protective Services Centre

- Development Services
- Penticton Fire Department
- Safety and Security Advisory Committee

Recommendation #2: Twin Arenas

- Spectra SOEC Advisory Group
- Glengarry Figure Skating Club
- South Okanagan Women's Hockey
- Penticton Minor Hockey Association
- Saturday Night Old Timers Hockey / Men's Hockey
- Upper Deck Vees
- Okanagan Hockey Group
- Parks and Recreation Advisory Committee

Recommendation #3: Arts and Culture Centre

- Penticton Art Gallery Board
- Penticton Public Library Board
- Penticton & District Community Arts Council
- Leir House (Potters Guild, Artists in Residence, and PAMDA)
- Heritage and Museum Advisory Committee
- Arts, Creative and Cultural Innovations Advisory Committee
- Parks and Recreation Advisory Committee

Recommendation #4: City Hall Upgrades

- City Staff
- Regional District of Okanagan Similkameen

General Interest

- Downtown Penticton Association
- Community Sustainability Advisory Committee
- Travel Penticton
- Rotary
- Economic Prosperity and Development Services Advisory Committee

What we heard

Over the several weeks of the engagement program, staff hosted or attended 24 events to bring user groups, City committees, community groups and interested citizens up to date on this work, answer their questions and gather their feedback. Through these activities, staff shared information and had conversations with close to 400 citizens and received feedback from about 400 participants. Key findings from these activities are provided below for each of the four recommendations.

Recommendation #1: Public Safety and Protective Services Centre

The recommendation for the combined Public Safety and Protective Services Centre received the most support. Participants want to ensure the City has functional facilities in strategic locations to support public safety. They had very few concerns about this recommendation although site selection is an important consideration. City departments that will occupy the building including the Penticton Fire Department and Bylaw Services were also supportive of the concept of the combined centre. Council's Safety and Security Advisory Committee received a presentation on the plan and endorsed the City proceeding to develop a proposal for further consultation prior to a decision by Council.

Recommendation #1: Public Safety and Protective Services



■ No, not under any circumstances. ■ Maybe, I need more time. ■ Yes, with conditions. ■ Yes, would like to see a proposal.

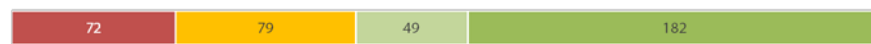
Likes	Concerns
<ul style="list-style-type: none"> Combining services is a great idea Keeping location the same Forward thinking Use of City land Long overdue and needed Support modern equipment 	<ul style="list-style-type: none"> Costs and tax increase Why not build combined centre at Fire Hall #2 location where we have land? Build a 3rd on Naramata Rd. Build it to last Could we expand to retrofit RCMP building? Fear will be over budget

Recommendation #2: Twin Arenas

The recommendation for the Twin Arenas was also well supported although it did receive the most opposition of the four recommendations. First introduced as part of the Arena Task Force initiative in 2016, the proposal to demolish Memorial and now McLaren continues to be polarizing for some members of the community although consultation efforts showed there is more acceptance that this may be a necessity than in prior years. Discussion about the future of Penticton's arenas also continues to surface questions about whether or not the City needs four arenas, if the City is subsidizing businesses with the provision of arenas, and if the arenas can be accommodated at the SOEC. The process underway for the North Gateway Redevelopment and Investment Strategy will also need to align with the Twin Arena recommendation.

As part of the consultation activities, staff met with user groups to confirm interest in this recommendation and received letters from several of the user groups including the Penticton Minor Hockey Association, Glengarry Figure Skating Club, Okanagan Hockey Group and the Knight Drop-in Men's Hockey. Most groups expressed interest in collaborating on a proposal to formally explore the concept. Some also identified the need to retain the 'community' element of any larger facilities, which would involve specific space allocations for user groups that they can call 'home' for their operational needs.

Recommendation #2: Twin Arenas



■ No, not under any circumstances. ■ Maybe, I need more time. ■ Yes, with conditions. ■ Yes, would like to see a proposal.

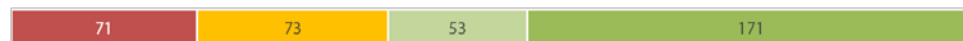
Likes	Concerns
<ul style="list-style-type: none"> Expensive to keep the old ones running Gains in operational efficiencies Not wasting money on old arenas Need new and regulation size arenas Adding parking Sad but understand When can you start? Sooner the better Build before demolish Do what is best for City finances 	<ul style="list-style-type: none"> Too many arenas Don't sell public land What about dry floor uses? Not enough parking Need to protect community group use Preserve Memorial somehow Mixed development (parkade and residences) Need funding analysis Impact to taxes and jobs Too congested

Recommendation #3: Arts & Culture Centre

The recommendation for the combined Arts & Culture Centre was also supported by most participants but received the second most opposition of the four recommendations. While participants who are familiar with the facilities involved recognize the need for new, modern space, they had many questions and concerns about the recommendation such as the feasibility of consolidating these uses in a central location, the adequacy of a potential site to accommodate the range of uses, the ability to properly serve the needs of each group and a desire to retain ownership of the existing lands.

Through the consultation activities, staff also met with the user groups to confirm interest in this recommendation. Discussions with the affected groups indicated enthusiasm or at least a willingness to explore the opportunity more formally. Staff received letters from the Art Gallery Board, Penticton Public Library Board and the Penticton and District Art's Council. Tenants of the Leir House (Potter's Guild, Artists-in-Residence, and Penticton Academy for Music and the Dramatic Arts) expressed interest in having more time to consider their support. Council's Heritage and Museum Advisory Committee and Arts, Creative and Cultural Innovations Committee also received presentations on the recommendation.

Recommendation #3: Arts & Culture Centre



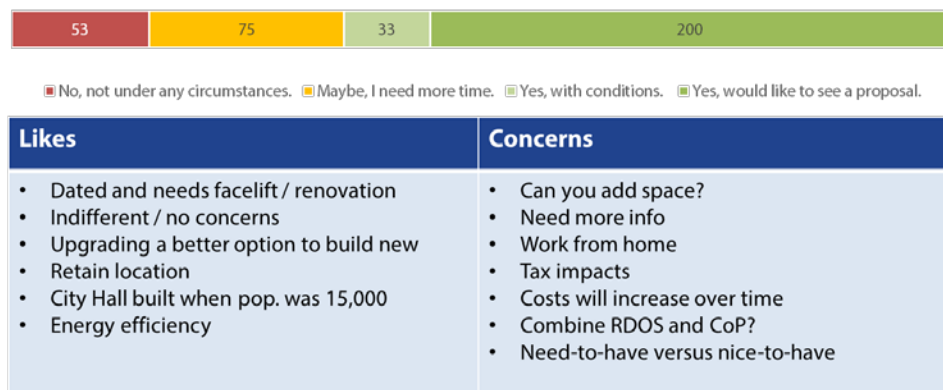
■ No, not under any circumstances. ■ Maybe, I need more time. ■ Yes, with conditions. ■ Yes, would like to see a proposal.

Likes	Concerns
<ul style="list-style-type: none"> Leir House preserved Replaces desperately aging facilities Centralization, expansion and modernization Conceptually makes sense Consolidating will increase exposure High time we had modern facilities 	<ul style="list-style-type: none"> Prefer to see them distributed across the City Artists can't afford commercial rates Would like to see Leir House use stay Library location is perfect Retain art gallery land and library / museum What about Japanese Gardens? Do we have an adequate location Artists need grounds Need adequate parking

Recommendation #4: City Hall Upgrade

Similar to the other recommendations, the City Hall Upgrade was largely supported. Participants liked the idea of keeping the facility downtown, understand the need for the upgrade and are pleased there is not a proposal to build a new building. Some asked about the ability to expand, costs, the opportunity to share space with the RDOS and seeing a concept before confirming their support.

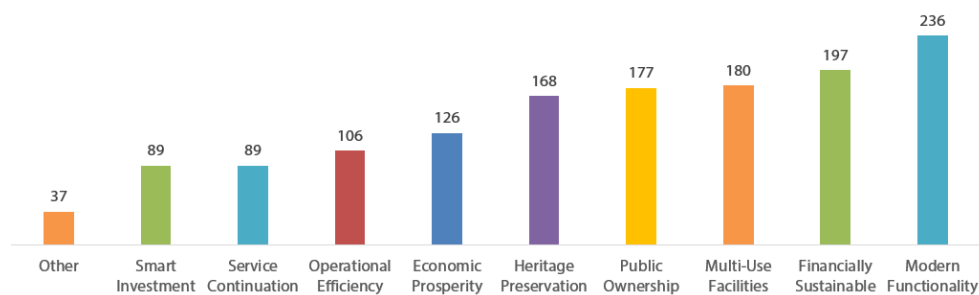
Recommendation #4: City Hall Upgrades



Modern Functionality and Financial Sustainability most important criteria

In addition to seeking feedback about the specific recommendations, staff also invited citizens to identify what is most important to them when making decisions about the future of these facilities recognizing that implementing the recommendations from the review may require difficult decisions by Council. Citizens were asked to choose 4 from 9 proposed criteria or suggest their own criteria for making the decisions. Through this activity, staff learned that Modern Functionality and Financially Sustainable decisions are the two most important criteria for participants. This was followed by ensuring decisions about facilities support multiple uses, retain public ownership and preserve heritage. Those that selected "Other" offered location as a criteria, wanting to see sufficient parking and floor space for the services, as well as support for youth and capacity for expansion. It was also identified that a criteria for environmental sustainability was not offered as an option online and was proposed by several participants.

Most important when making decisions about the future of these and other City facilities (choose four)



Conclusions and Next Steps

Through the engagement process, staff learned that the findings of the Asset and Amenity Management Project regarding the condition of the buildings was not really a question for participants and that there is optimism about the recommendations that were put forward. Staff also

learned that before people can determine their support for the recommendations, there are many questions that can only be answered through further analysis and there is strong support from participants to see more detailed proposals for each of the recommendations. As a result, staff anticipate recommending that the City

proceed to collaborate with affected user groups to prepare proposals for each of the recommendations for further consultation with the community prior to a decision by Council. The proposals would include a needs analysis, space programming plan, recommended location(s), site planning, architectural drawings, high level cost estimates and funding options. The proposals would allow for meaningful engagement of the community and provide Council with the information needed for a decision.

Given the effort and resources required to complete the analysis and proposals, staff also anticipate recommending that the proposals be prepared in order of priority beginning with *Recommendation #1 Public Safety and Protective Services Centre (3 to 4 years)*, followed by *Recommendation #2 Twin Arenas (6 to 7 years)*, *Recommendation #3 Arts and Culture Centre (7 to 9 years)* and *Recommendation #4 City Hall*.

Parks and Recreation Interests

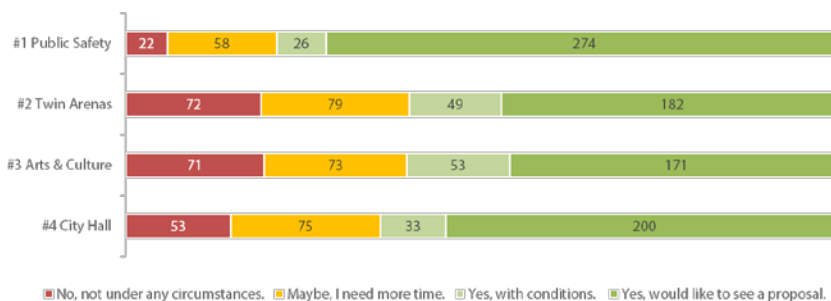
The findings and recommendations from the project affect a number of facilities and services that currently support recreation in the community and are located on public or park lands. The Parks and Recreation Master Plan provides guidance for the future of the City's parks and recreation amenities and services including those affected by the recommendations. In some cases, the recommendations align with the direction of the Parks and Recreation Master Plan such as the provision of the arenas, and in other cases, they are not aligned such as the disposition of lands that could be retained for park. More thorough review of the parks and recreation interests and further engagement of the community is suggested should the recommendations proceed for further analysis.

Penticton Indian Band

Involvement of the Penticton Indian Band was identified as a priority at the start of the engagement process. The City has introduced the recommendations in the Civic Places & Spaces project to the Penticton Indian Band and more discussions are underway to ensure their interests are incorporated in the recommendations. The City will continue to seek opportunities to meaningfully involve the Band in this should it move forward.

Other Guiding Documents

Summary



A number of documents exist that provide guidance that will affect the Civic Places & Spaces recommendations. The guidance provided by the Official Community Plan, the Parks and Recreation Master Plan, the Age-Friendly Action Plan, the Childcare Action Plan and the Community Climate Action Plan, for example, will be identified and considered in the analysis and proposals to be developed in the next phase of work if there is support to proceed.

Attachments

Attachment A – [Parks and Recreation Advisory Committee](#) (Oct. 25, 2021)

Attachment B - [“Civic Places and Spaces” Engagement Update](#) Committee of the Whole (Dec. 7, 2021)