

## Parks & Recreation Master Plan Steering Committee Meeting

Held at City of Penticton Committee Room A  
171 Main Street, Penticton, B.C.

Wednesday, March 6, 2017  
at 2:00 p.m.

**Present:** Andrew Jakubeit, Mayor  
Ron Ramsay, Chair  
James Palanio, Vice-Chair  
Roland Curnow, Organized Field Sport Representative  
Adolf Steffen, Development Community Representative  
Doug Gorcak, Penticton School District 67 Representative  
Peter Dooling, Member at Large

**Staff:** Jeff Lynka, Parks Supervisor  
Lori Mullin, Recreation & Culture Manager  
Anthony Haddad, Director of Development Services  
Lorraine Williston, Corporate Committee Secretary

### 1. Call to Order

The Parks & Recreation Master Plan Steering Committee was called to order by the Chair at 2:03 p.m.

### 2. Adoption of Agenda

**It was MOVED and SECONDED**

THAT the Parks & Recreation Master Plan Steering Committee adopt the agenda for the meeting held on March 6, 2017 as circulated.

**CARRIED UNANIMOUSLY**

### 3. Adoption of Minutes

3.1 Minutes of the February 8, 2017 Parks & Recreation Master Plan Steering Committee Meeting

**It was MOVED and SECONDED**

THAT the Parks & Recreation Master Plan Steering Committee adopt the minutes of the February 8, 2017 meeting as circulated.

**CARRIED UNANIMOUSLY**

#### 4. Business Arising from Prior Meetings

The Chair stated this committee is still ploughing through the commercial use issue and that all aspects of commercial use, small and large, need to be dealt with. The consultant hired by the City of Penticton will be the ones submitting the final master plan. The definitions and terms contained in the final master plan need to clearly represent the wishes of this committee.

#### 5. New Business

##### 5.1 Commercial Use Workshop Follow Up

The Recreation and Culture Manager and Parks Supervisor presented a summary of the Commercial Use of Parkland workshop held on Feb. 24, 2017. Workshop Summary attached hereto as Attachment 'A'.

Key definitions were reviewed. See Attachment "B". Discussion and questions followed. Peter Dooling brought forth the following requests:

- Insert the expanded version of the definition of encumber as it can be applied in a very effective managed way;
- Clarification on the terms 'amenity and amenity space' and the context in which they are used;
- Clarification on the meaning of 'added value, comfort, convenience or pleasure'.

The Chair noted in the second draft of the master plan there will be terms defined therein and pledged to keep the language simple for people to understand.

Mr. Dooling questioned the use of the word commercial in relation to concession noting a commercial agreement is different than a concession agreement. A commercial agreement is really a leasehold agreement and provides an entitlement to public land and suggested this committee does not endorse long term commercial leasehold operations in parks. Anything by permit or licence is a concession. A concession permits, through permit or licence, the right to sell whatever in a park. Park concession is a long standing civic legislation. Adolf Steffen noted the draft master plan does contain a definition for a concession agreement. Further discussion followed.

##### Parks Classifications

The Parks Supervisor reviewed the Parks Classifications (Master Plan – Draft 1 and Proposed Revision) as shown in Attachment "A". Discussion and questions followed. Staff noted that they prefer the list included in the Master Plan – Draft 1 as that system better describes proposed park uses and aligns with current maintenance programs and DCC standards. However they could likely make either system work with some modifications. It was suggested that Destination Park be renamed Waterfront Park. Peter Dooling requested the definitions be included for each classification and brought back to the committee for ratification. Staff to forward the suggestion to the consultant for review and comment.

##### Establish Permitted Uses

The Permitted and Accessory Park Uses were reviewed for each category as contained in Attachment "C" attached to these minutes. The proposed Park Classifications system brought forward by Peter Dooling at the Feb. 24, 2017 Workshop was used as an example. Staff noted a permitted use means it is a use everyone agrees with and does not require further approval. An accessory park use would require a committee, Council and public approval process. Staff

further noted categories still need to be defined. The additional comments and recommendations made will be forwarded to the consultant.

#### Considerations for Decision Making

Discussion and questions followed regarding the considerations attached as Attachment "D" to these minutes.

#### Community Engagement

The Recreation and Culture Manager explained the communication model the Communication Engagement Officer is using and provided the philosophy as shown in Attachment "E" to these minutes.

Peter Dooling stated he hopes the definition of a public park that was adopted and the definition of encumber will be included into the master plan. Staff stated the existing definition of a public park is what's in the City's current park zoning bylaw. The Consultant will look at integrating the committee's public park definition into the master plan and the committee can make a recommendation to change the zoning definition.

#### 5.2 Chairman's Comments

Comments were provided in Item 4. Discussion of commercial operations in parks (specifically Skaha Park) to be tabled to next meeting.

#### 6. Council Outcome

Council Resolution 30/2017 from the minutes dated December 14, 2016 were received.

#### 7. Next Meeting

The next meeting of the Parks & Recreation Master Plan Steering Committee to be determined.

#### 8. Adjournment

**It was MOVED and SECONDED**

That the Parks & Recreation Master Plan Steering Committee adjourn the meeting held on Wednesday, March 6, 2017 at 4:02 p.m.

**CARRIED UNANIMOUSLY**

Certified Correct:



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Lorraine Williston  
Corporate Committee Secretary

# Parks & Recreation Master Plan Commercial Use of Parkland WORKSHOP

Update March 6, 2017

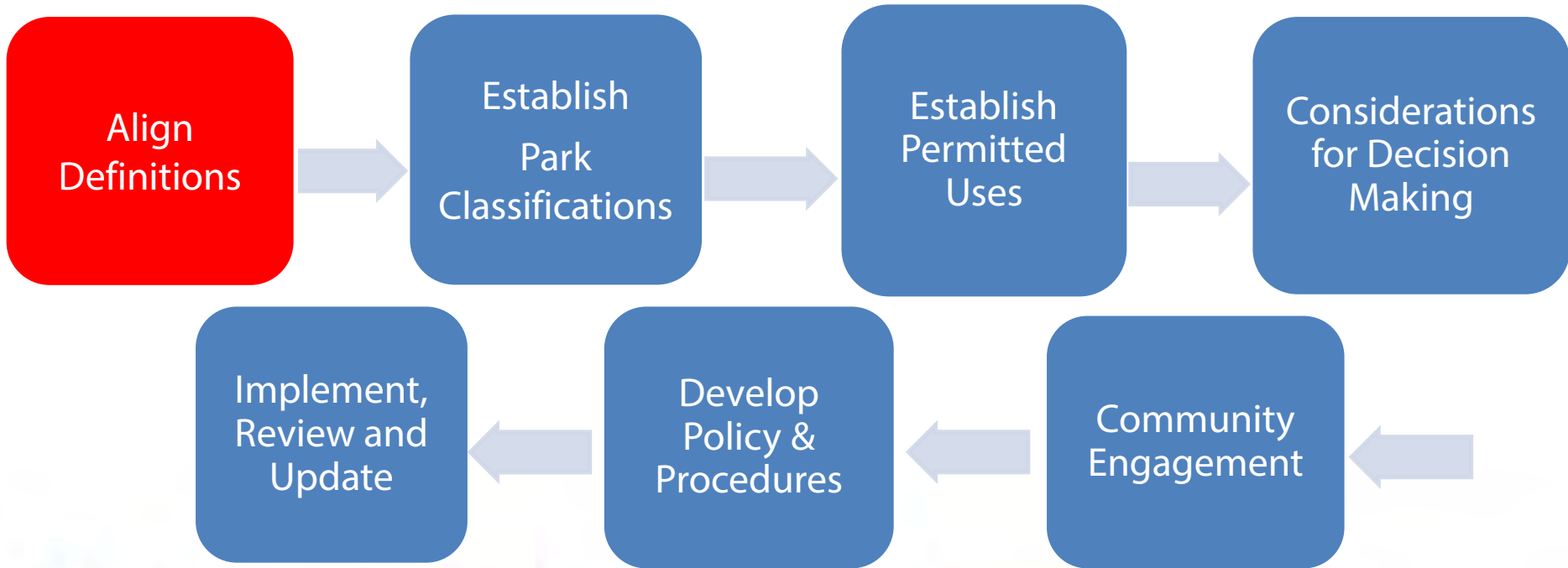


# Workshop Summary

1. Reviewed current OCP and Zoning Bylaws as it relates to commercial uses in parkland and current commercial uses
2. Identified gaps and challenges in current systems and agree on the intent of why changes are needed
3. Reviewed and edited Definitions and terms
4. Reviewed Parks Classifications
5. Reviewed current commercial use (in Parks) agreements
6. Commercial Use Matrix exercise
7. Discussed need for decision making tools and processes



# Process



# Definitions

- *\*CARNIVALS* - a temporary *use* providing a variety of shows, games and amusement rides in which the patrons take part, for a period of less than 30 14 days.
- Complimentary - in support of the principal activities or operation of park or open space (replaces Ancillary)
- Vendor - a person or company that sells goods and/or services
- Lease - contract by which one party conveys land, property, services, etc., to another for a specified time, usually in return for a periodic payment; stronger form of tenure than License; typically cannot be removed during the term of the lease as long as Lessee honours terms and conditions, may be registered on title of the property
- License - to permit the use of something or to allow an activity to take place; Licensee is typically not guaranteed exclusive use of the property, typically has an escape clause allowing the Licensor (City) to cancel the license at any time by providing the stipulated required notice; additional licenses to unrelated parties could be granted over the same property or portions of property; a license cannot be registered on the title of the property



# Terms

Commercial - Small	temporary, portable, able to set-up and take-down on same day; area 10-40 sq metres; examples include tents, tables, trailers, portable structures, special event vendor
Commercial - Medium	may be temporary or fixed; area typically between 40-100 sq metres; examples include concessions, equipment rentals
Commercial - Large	fixed structure(s), usually exclusive use of land; examples include marina, restaurant, amusement, carnival





# Terms

Term – Short duration

may be only one day, or repeating but no more than one year; examples – vendor tent or display, recreation equipment rentals

Term – Medium duration

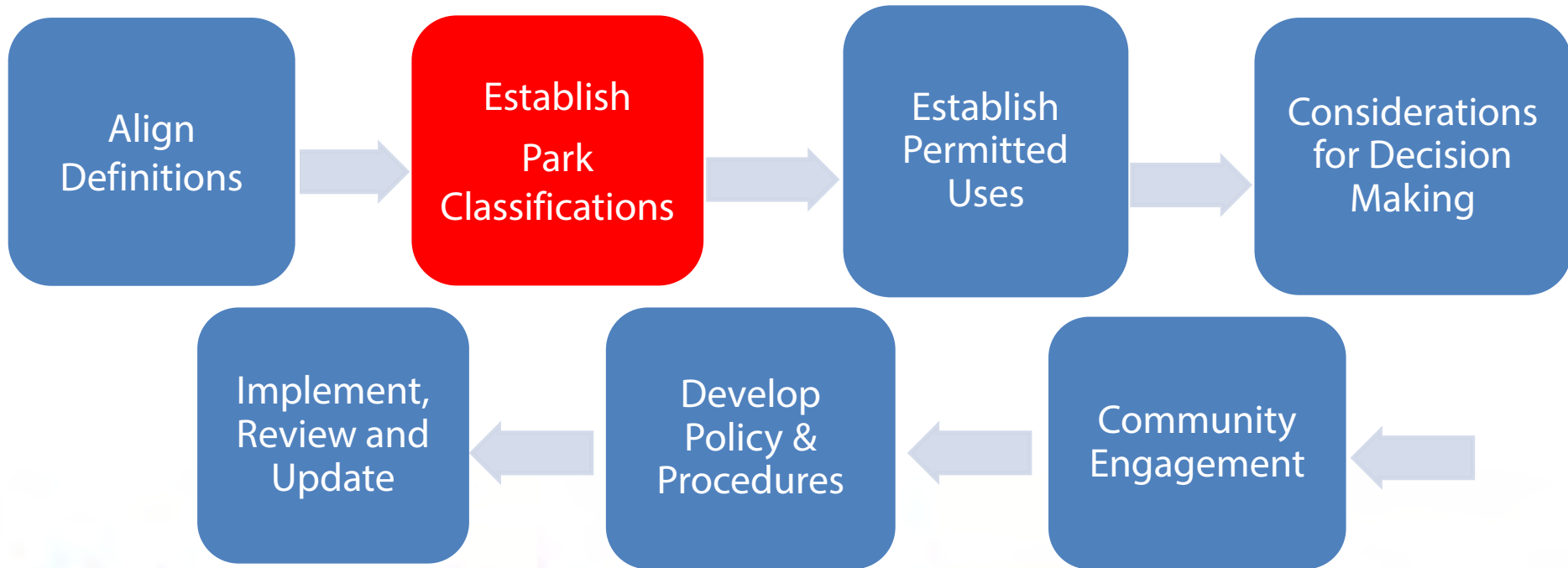
one to five years, examples - operate a city concession, recreation

Term – Long duration

example - five years or more



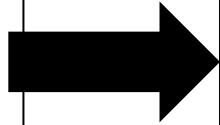
# Process



# Parks Classifications

## Master Plan – Draft 1

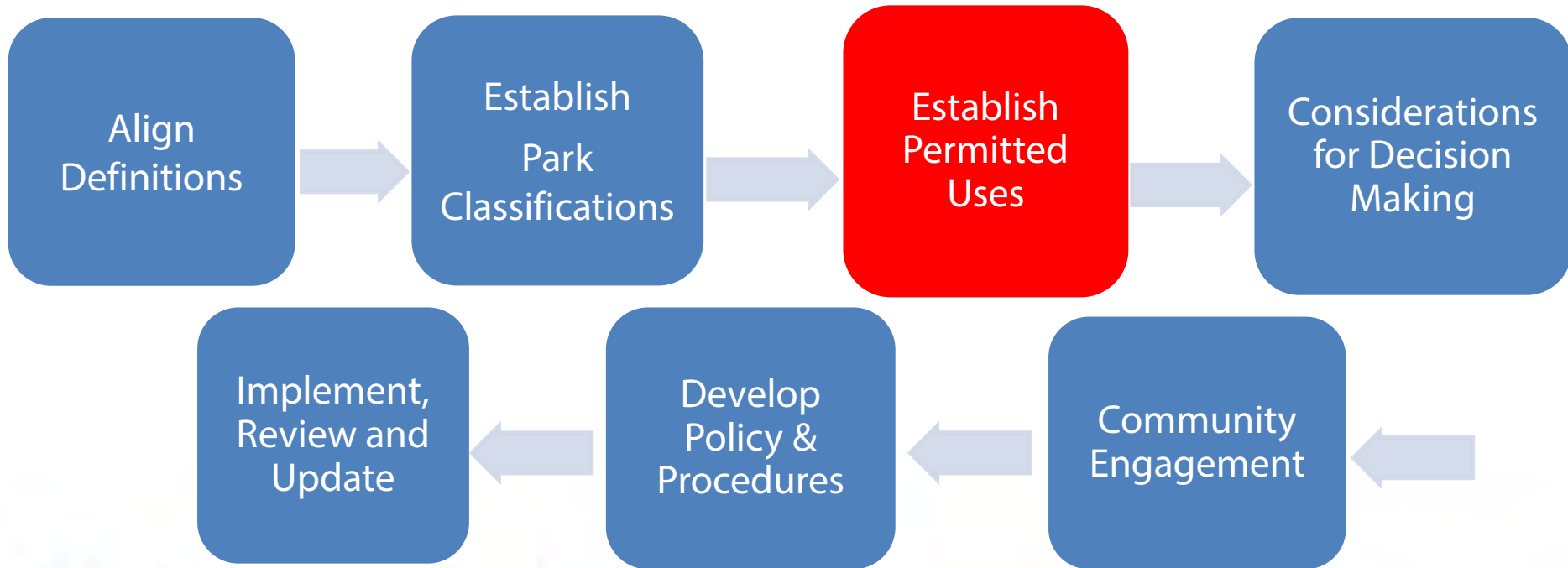
- Destination Park
- Community Park
- Neighbourhood Park
- Trail Corridor
- Special Purpose Park
- Natural Park
- Open Space
- Recreation Facility Site
- Other City Land



## Proposed Revision

- Forest, Mountain and Nature Park
- Waterfront Park
- Tableland Park
  - Community
  - Neighbourhood
  - Open Space
- Greenways and Recreation Corridor
- Special Purpose Park
- Facility Sites

# Process



# CURRENT Zoning Permitted Uses

## P2 – Parks and Recreation

**Purpose:** This zone provides for parks, recreation and open space

### Permitted uses:

- Carnival
- Community Garden
- Government Service
- Indoor Recreation
- Marina
- Outdoor Amusement, Entertainment and Recreation
- Outdoor Market
- Public Parking Lot
- Accessory Use, Building or Structure



# Draft Zoning Permitted Uses

## Possible Sub-Categories of Permitted Uses:

Existing: **PERMITTED USE** means the main or primary use of land, buildings or structures and no others which is provided for in the list of permitted uses in the zones of this Bylaw.

New: **ACCESSORY PARK USE** means accessory uses that are supportive of the Permitted uses in the Park Zone and are intended to support the vitality of the park and improve opportunities for year-round use and enjoyment of the park BUT requires further consultation before use would be approved (IE review by Parks & Recreation Advisory Committee, Council, Community).



# Additional Permitted Uses

- Natural Area
- Public Park
- Public Beach
- Festivals & Events
- Recreation Programs and Activities
- Cemetery



## P1 - Forest, Mountain and Nature Park

**Purpose:** The purpose of this zone is for the designation for undeveloped parks because they have been protected as natural areas. These parks contain natural features such as steep slopes, grasslands, forests, watercourses, ravines, or bluffs. The recreational use of natural areas is usually limited to trail uses and nature appreciation.

### Permitted Use:

- Public Park
- Natural Area
- Community Garden
- Festivals & events
- Recreation programs and activities
- Accessory Building or Structure (small)

### Accessory Park Use:

- Outdoor Amusement, Entertainment and Recreation (small, medium and large)
- Accessory Building or Structure (medium, large)
- Public Parking Lot
- Outdoor Market/Vendors



## P2 – Waterfront Park

**Purpose:** The purpose of this zone is primarily due to the connection of natural bodies of water including beaches, natural features, built facilities, cultural features and opportunities offered; activities as diverse as water and beach activities, special events, picnics, sports, tourist attractions and recreation.

### Permitted Use:

- Public Park
- Public Beach
- Marina
- Natural Area
- Community Garden
- Carnival
- Outdoor Amusement, Entertainment and Recreation (small, medium)
- Outdoor Market/Vendors
- Public Parking Lot
- Festivals & Events
- Recreation Program and Activities

### Accessory Park Use:

- Outdoor Amusement, Entertainment and Recreation (large)
- Accessory Building or Structure (small, medium)
- Indoor Amusement, Entertainment and Recreation

### P3 – Tableland Park (Community)

**Purpose:** The purpose of this zone is to act as a community park drawing residents from across the City. They include a range of recreation facilities, such as playgrounds, walkways or trails, other recreation amenities, and sports fields. They are meant to form the visual, physical and social focus of the community.

#### **Permitted Use:**

- Public Park
- Natural Area
- Community Garden
- Carnival
- Outdoor Amusement, Entertainment and Recreation (small, medium?)
- Outdoor Market/Vendors
- Public Parking Lot
- Accessory Building or Structure (small, medium)
- Festivals & Events
- Recreation Program and Activities

#### **Accessory Park Use:**

- Outdoor Amusement, Entertainment and Recreation (medium?, large)
- Accessory Building or Structure (large)
- Indoor Amusement, Entertainment and Recreation

### P3 –Tableland Park (Neighbourhood)

**Purpose:** The purpose of this zone is to serve as neighbourhood parks to for nearby residents.

#### **Permitted Use:**

- Public Park
- Natural Area
- Community Garden
- Outdoor Amusement, Entertainment and Recreation (small)
- Outdoor Market/Vendors
- Public Parking Lot
- Accessory Building or Structure (small)
- Festivals & Events
- Recreation Program and Activities

#### **Accessory Park Use:**

- Outdoor Amusement, Entertainment and Recreation (medium)
- Accessory Building or Structure (medium)

### P3 –Tableland Park (Open Space)

**Purpose:** The purpose of this zone is open space in the community that does not typically support a significant amount of use, but it can be considered important in terms of adding to the landscape character.

#### Permitted Use:

- Public Park
- Public Green Space
- Natural Area
- Community Garden
- Outdoor Amusement, Entertainment and Recreation (small)
- Outdoor Market/Vendors
- Public Parking Lot
- Accessory Building or Structure (small)
- Festivals & Events
- Recreation Program and Activities

#### Accessory Park Use:

- Outdoor Amusement, Entertainment and Recreation (medium)
- Accessory Building or Structure (medium)



## P4 – Greenways & Recreation Corridor

**Purpose:** The purpose of this zone is linear rights-of-way whose primary purpose is to support trails. They may have associated features such as viewpoints and parking areas.

### Permitted Use:

- Public Park
- Natural Area
- Accessory Building or Structure (small)
- Recreation Program and Activities
- Festivals & Events

### Accessory Park Use:

- Community Garden
- Public Parking Lot
- Outdoor Amusement, Entertainment and Recreation (small, medium)
- Outdoor Market/Vendors
- Accessory Building or Structure (medium)

## P5 – Special Purpose Parks

**Purpose:** The purpose of this zone is for parks that have a special purpose that could be recreational or cultural. Whether these parks are for recreation or not, they have high values as open green space.

### Permitted Uses:

- Cemetery
- Community Garden
- Public Parking Lot
- Recreation Program and Activities
- Accessory Building or Structure (small, medium)
- Recreation Program and Activities
- Public Park?

### Accessory Park Uses:

- Outdoor Amusement, Entertainment and Recreation (small, medium, large)
- Outdoor Market/Vendors
- Festivals & Events
- Accessory Building or Structure (large)



## P6 – Recreational Facility Sites

**Purpose:** The purpose of this zone is for large indoor recreation facilities, along with associated parking lots and paved areas. These sites are officially parkland, but they do not have park values.

### Permitted Use:

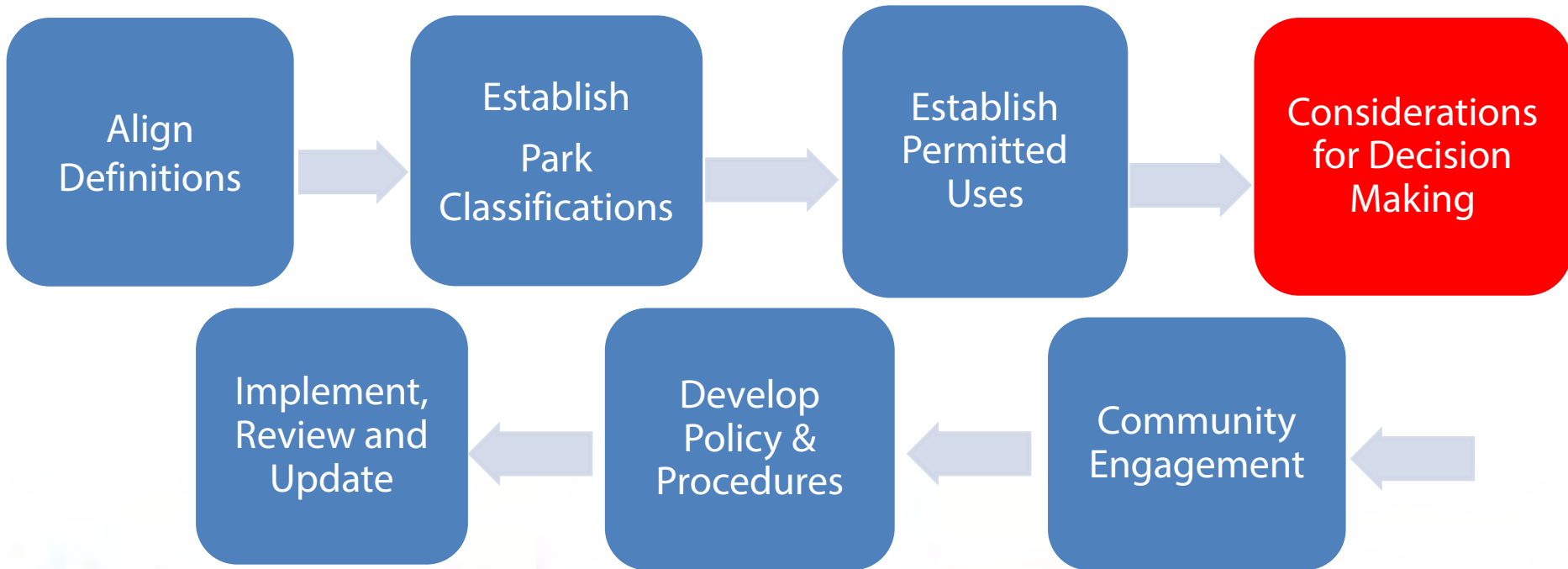
- Government Service
- Indoor Amusement, Entertainment and Recreation
- Public Parking Lot
- Outdoor Amusement, Entertainment and Recreation (small, medium, large)
- Carnival
- Outdoor Market
- Accessory Building, Structure (small, medium, large)
- Festivals & Events
- Recreation Programs and Activities

### Accessory Park Use:

- Community Garden



# Process





# Decision Making Considerations

## Logistics:

- Size of footprint/land base for use
- Height requirement for use
- Fixed vs Temporary structures
- Length of term of use

# Decision Making Considerations

## Commercial:

- Number of existing commercial uses
- Ancillary use vs primary/major use of the park
- Commercial competition
- Legal or liability implications to the City

# Decision Making Considerations

## Impacts:

- Permanent loss of green space
- Permanent loss of trees
- Environmental impacts
- Heritage/cultural impacts
- Safety and security impacts
- Impact to existing park users and/or stakeholder groups

# Decision Making Considerations

Impacts (cont'd):

- Impact to future park options
- Impacts to site infrastructure
- Visual/aesthetics/character of park impact
- Impacts to other jurisdictions/authorities
- Nuisance factors

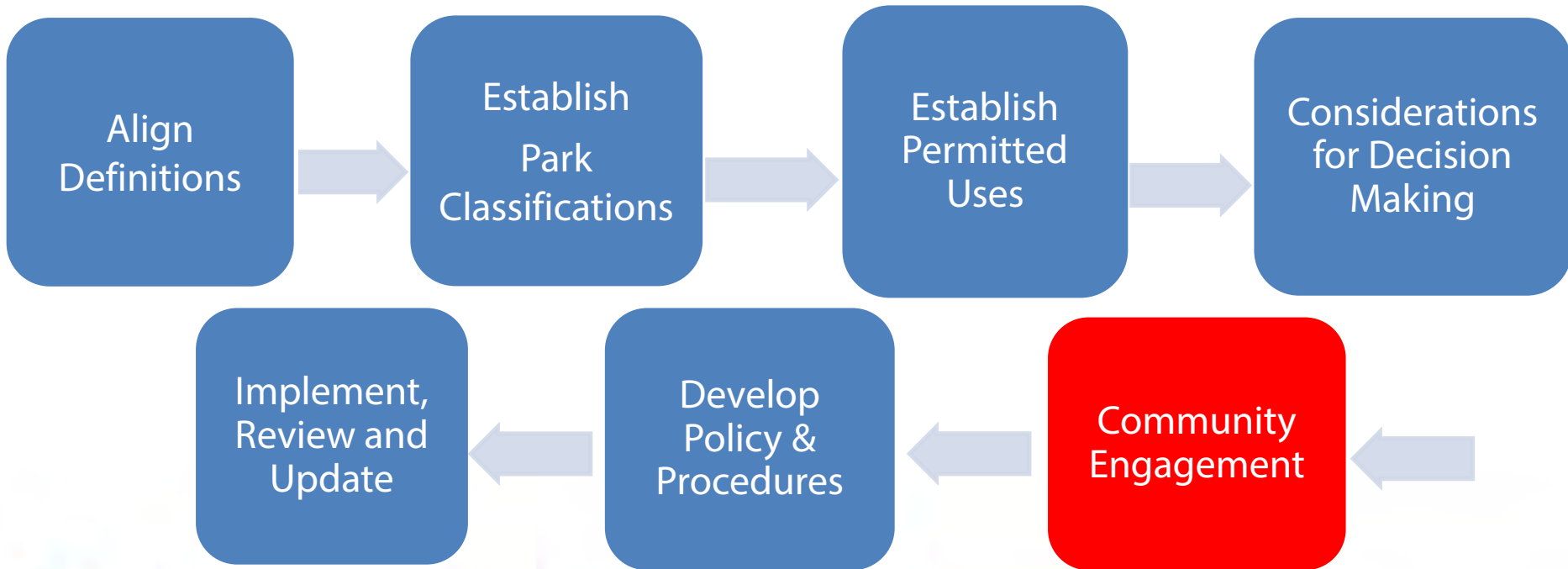


# Decision Making Considerations

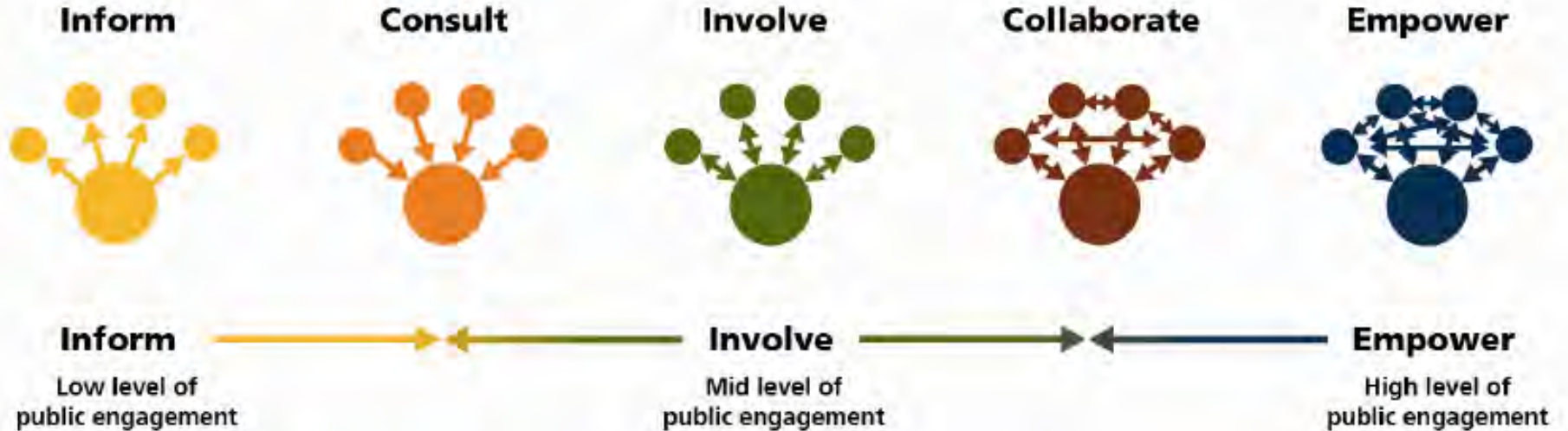
## Financial:

- Infrastructure investment (city)
- Infrastructure investment (operator/business)
- City operational cost requirements
- Economic impact to the City
- City staff resources required

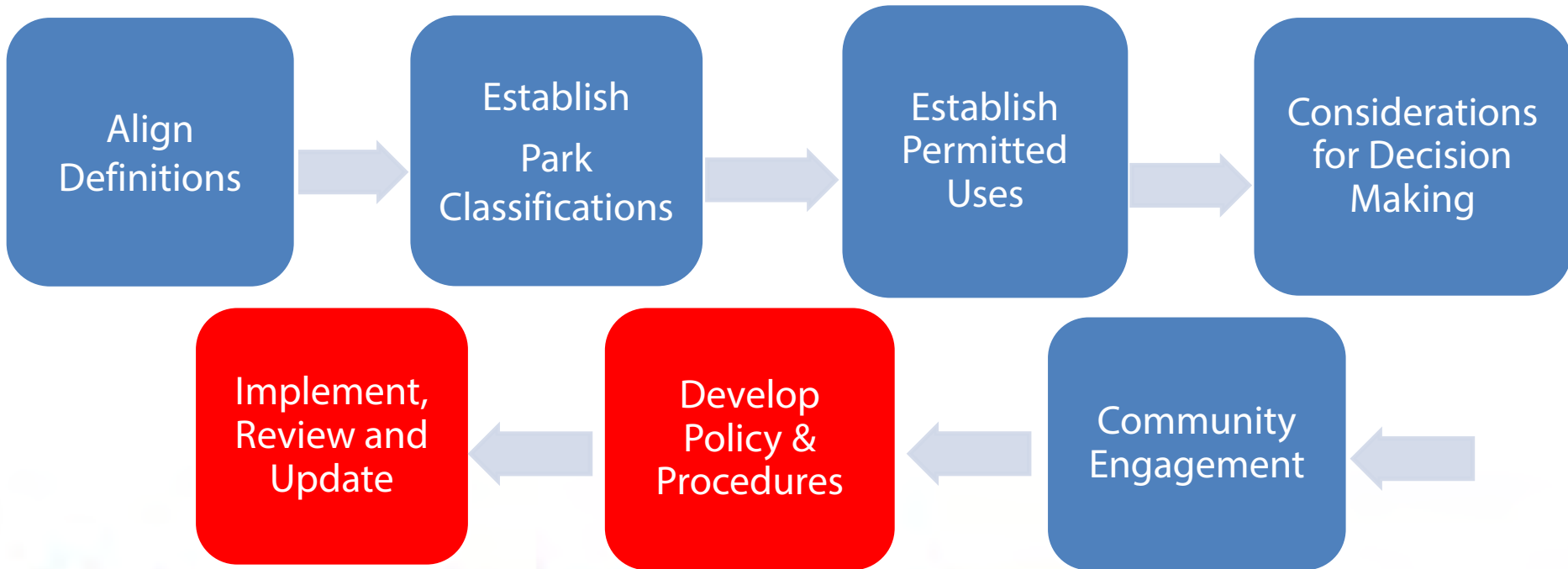
# Process



# Community Engagement

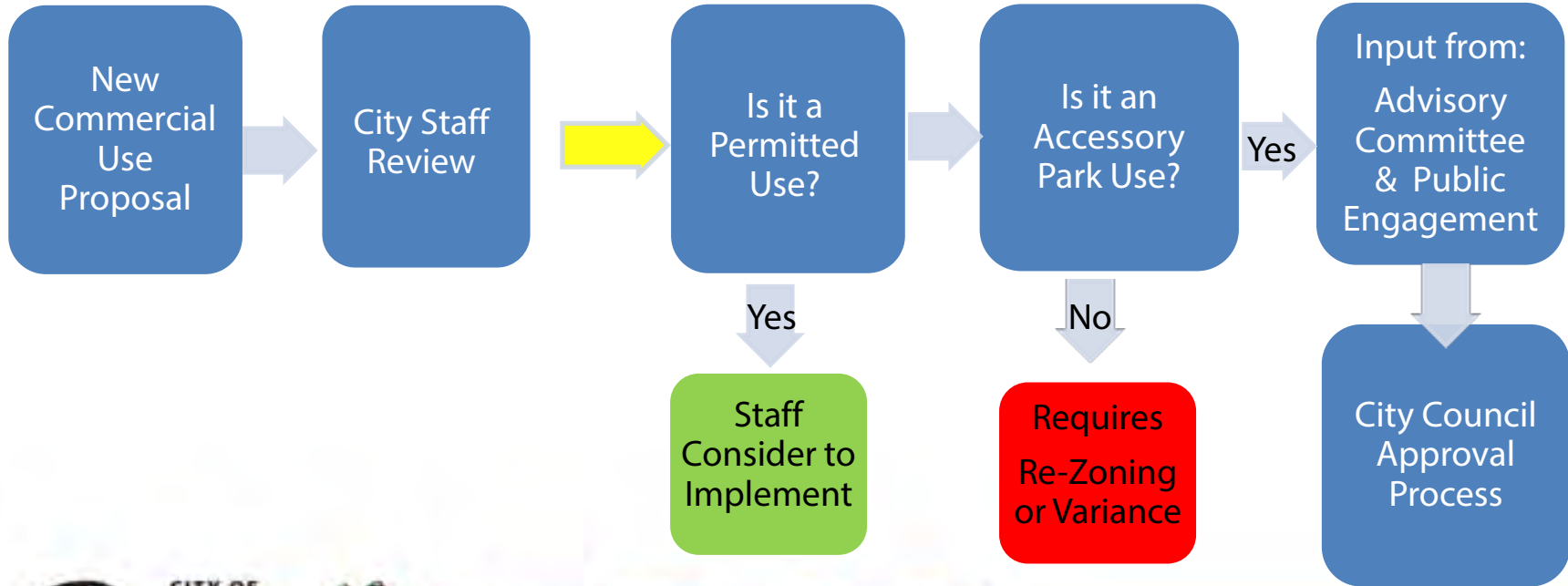


# Process





# Review Procedure



Commercial Uses in Parkland  
Definitions  
(amended at SC Workshop Feb 24/17)  
(amended at SC Meeting March 6/17)

\*Denotes definitions in current Zoning Bylaw 2011-23

\* **ACCESSORY BUILDING** or **STRUCTURE** means a **building** or **structure**, normally **ancillary** complimentary to, incidental, subordinate to and dedicated exclusively to, and located on the same **lot** as, the main **building** or **structure**. Typical **accessory structures** include but are not limited to antennae, propane tanks, *satellite dishes receivers*, flagpoles, **garages**, and garden sheds. Requires breakdown in size (small under 40 sq meters, medium 40-100 sq meters, large over 100 sq meters to be consistent with commercial sizes???)

\***ACCESSORY USE** ..... **use** which is normally **ancillary** complimentary to, incidental to subordinate to, dedicated exclusively to and located on the same **lot** as the **permitted use**. Parking may be an **accessory use** when it serves the **permitted use**. **Accessory uses** include recreational **amenities** in residential developments that are devoted to the exclusive **use** of residents living on the same site

\***CARNIVALS** ..... a temporary **use** providing a variety of shows, games and amusement rides in which the patrons take part, for a period of less than 30 14 days.

Commercial agreement ..... a negotiated contract to give a commercial operation the right to operate a specific business to sell goods and/or services within a public space, subject to certain conditions Peter suggested the need to differentiate the definition of commercial agreement vs. concession agreement (whereas commercial agreement could be defined as a leasehold – long term agreement vs as short term license)

Commercial operation ..... any person, group, or organization charging fees to conduct activities or services, or the sale of goods or services, on city owned and/or managed parkland

\***COMMUNITY GARDEN** ..... means the use of land for cultivating or growing plants. The garden must be operated by a registered organization such as a community association, strata corporation or non-profit group.

**Complimentary** ..... in support of the principal activities or operation of park or open space

Concession building ..... fixed structure or building for the purpose of selling food or beverage, take-away or temporary seating

Encroachment ..... to advance beyond the usual or proper limits

Encumber ..... to impede or hamper the function or activity of (Peter suggested adding words: "to restrain, to constrain, to restrict, to thwart, to trammel to the definition of encumber)

Goods .....articles for sale or use, often those produced for later consumption, as opposed to services

**\*GOVERNMENT SERVICE** .....means a location for Crown Corporation, municipal, provincial or federal governments to provide services directly to the public that is primarily conducted indoors. This includes exhibition and convention facilities, protective and emergency services by fire protection, police, ambulance, or other such services as a base of operations, courthouse, city hall, government *offices* and libraries and cultural exhibits, museums, community services, and similar public *government services*

**\*INDOOR AMUSEMENT, ENTERTAINMENT AND RECREATION** .....facilities within an enclosed building intended for leisure activities where patrons are predominantly participants or spectators. Typical uses include but are not limited to amusement arcades, bingo halls, health and fitness centres, athletic facilities and ice rinks, billiard and pool halls, swimming pools, bowling alleys, motion picture theatres, concert or music halls and casinos. Such permitted uses may be licensed by the British Columbia Liquor Control and Licensing Branch to sell alcoholic beverages as accessory use. (Bylaw No. 2015-53)

**\*MARINA**.....a commercial or government establishment or *premise*, containing docking or mooring facilities where boats and other water vessels and their accessories are berthed, stored, serviced, repaired, constructed or kept for sale or for rent.

Non-commercial .....an activity or entity that does not, in some sense, involve commerce, at least relative to similar activities that do have a commercial objective or emphasis

On Beach .....referring to beach area between walkway or roadway and the lake shoreline; surface is typically sand, but may be gravel or grass

**\*OUTDOOR MARKET**.....a temporary *use* where **vendors or** groups of individual sellers offer new and used goods, crafts or produce for sale directly to the public.

**\*OUTDOOR AMUSEMENT, ENTERTAINMENT and RECREATION** facilities **and spaces** which are available to the public at large for sports and active recreation conducted outdoors. Typical uses include but are not limited to golf courses, ball fields, and riding stables

**\*PUBLIC PARK** .....any publically accessible land designated specifically for passive or active recreation. [See proposed definition as the end of this document.](#)

**\*PARKING LOT, PUBLIC** .....providing vehicular parking which is intended for public *use* and not primarily intended for the *use* of residents, employees, or clients of a particular *permitted use* and may include the collection of a fee.

Portable .....Capable of being transported or conveyed

Principal .....of primary or first order of importance, main purpose

- Restaurant.....fixed structure or building for purpose of selling food or beverage, includes permanent seating and intended for consumption on site
- Secondary .....coming after, less important than, or resulting from someone or something else that is primary
- Services .....to sell the provision of activities to others
- Vehicle.....mechanized equipment used to transport something – car, truck, van, trailer
- Temporary.....short-term, same-day set-up and take-down, seasonal
- Temporary structure.....not permanent, ~~duration 30 days or less~~, may be fixed or portable
- Vendor .....a person or company that sells goods and/or services**

Need to add in definition of Festivals & Events (small– under 100 participants/spectators; medium 100-500 participants/spectators; large over 500 participants/spectators)

## Other Terms /concepts relating to potential bylaws or policies for Commercial Uses in Parks:

- Amenity.....a feature that provides added value, comfort, convenience, or pleasure
- Commercial - Small.....temporary, able to set-up and take-down on same day; maximum area 10-40 sq metres; examples include tents, tables, trailers, portable structures, special event
- Commercial - Medium .....may be temporary or fixed; area typically between 40-100 sq metres; examples include concessions, equipment rentals
- Commercial - Large.....fixed structure(s), usually exclusive use of land; examples include marina, restaurant, amusement, carnival

*As proposed by Peter:*

*Commercialization.....the process of exploiting, running, managing something principally for financial gain, for profit*

*Commercial project.....privatized public space(s), or that convert public spaces, for private gain*

*Concessionaire .....a person or firm that operates a business (usually seasonal) within a premise belonging to the public entity under a concession agreement*

*Concession Agreement.....a negotiated contract between a private and public entity that gives the concessionaire the right to operate a specific business with the public entity's jurisdiction, subject to certain conditions*

*Concession Period.....the span of time granted by the public entity to the concessionaire*

Lease .....contract by which one party conveys land, property, services, etc., to another for a specified time, usually in return for a periodic payment; stronger form of tenure than License; typically cannot be removed during the term of the lease as long as Lessee honours terms and conditions, may be registered on title of the property

License.....to permit the use of something or to allow an activity to take place; Licensee is typically not guaranteed exclusive use of the property, typically has an escape clause allowing the Licensor (City) to cancel the license at any time by providing the stipulated required notice; additional licenses to unrelated parties could be granted over the same property or portions of property; a license cannot be registered on the title of the property

Term – Short duration.....examples - no more than one year

Term – Medium duration.....example - one to five years

Term – Long duration .....example - five years or more

Definition of a Public Park as proposed by Peter Dooling and endorsed by Steering Committee:

“A public park is an unencumbered tract of land (natural, semi-natural, grassy lands, beach lands etc.) wherein the land title (surface rights, and perhaps subsurface rights, above-surface rights) is held by a public entity (federal, provincial, territorial, regional district, city or village) for the benefit, use and enjoyment of the people for the protection, conservation, preservation of the natural, physical, historical and cultural resources there on.”

## ATTACHMENT "C"

### Parks Classifications and Permitted Uses As provided by Parks & Recreation Master Plan Steering Committee Information updated based on discussions from the March 6 meeting

#### ZONING Permitted Uses

##### Existing:

1. Carnival
2. Community Garden
3. Government Service
4. Indoor Amusement, Entertainment and Recreation
5. Marina
6. Outdoor Amusement, Entertainment and Recreation  
**Need to add: Small, Medium, Large?**
7. Outdoor Market **add "vendors" to this category?**
8. Public Parking Lot
9. Accessory Use, Building or Structure  
**Need to add: Small, Medium, Large?**

##### Additions or subcategories of the above?

- Public Beach?
- Festivals & Events
- Recreation Programs and Activities
- Cemetery

##### Suggested new categories:

**Existing:** PERMITTED USE means the main or primary *use* of land, *buildings* or *structures* and no others which is provided for in the list of *permitted uses* in the *zones* of this Bylaw.

**New:** ACCESSORY PARK USE means accessory uses that are supportive of the Permitted uses in the Park Zone and are intended to support the vitality of the park and improve opportunities for year-round use and enjoyment of the park BUT requires further consultation before use would be approved (IE review by Parks & Recreation Advisory Committee, Council, Community).

City of Pentton		Zoning Bylaw No. 2011-23	
<b>11.2 P2 - Parks and Recreation</b>			
<b>Permitted</b>			
This zone provides for parks, recreation and open space.			
<b>11.2.1 Permitted uses</b>			
The permitted uses in this zone are:			
1	carnival		
2	community garden		
3	government service		
4	indoor recreation		
5	marina		
6	outdoor amusement, entertainment and recreation		
7	outdoor market		
8	public parking lot		
9	accessory use, building or structure		
<b>11.2.2 Subminimum and Development Restrictions</b>			
1	Minimum lot width:		15.0 m
2	Minimum lot area:		500 m <sup>2</sup>
3	Maximum lot coverage:		40%
4	Maximum height:		12 m
5	Minimum front yard:		8.0 m
6	Minimum side yard:		
	i. interior side yard		4.5 m
	ii. exterior side yard		8.0 m
7	Minimum rear yard:		7.5 m

**P1 – Waterfront Park**

*Description (PD): Waterfront public parks are the unique resource and land asset of the City of Penticton.*

*These are park properties of two types: waterfront-lake and waterfront-channel. Waterfront- Lake Parks are properties on the beach land districts of Okanagan Lake or Skaha Lake having a direct public access to the lake. Waterfront – Channel Parks are properties having a direct public access to the Okanagan River man-made watercourse. \* Included in this is Waterfront – Oxbow being properties that abut remaining parts of the original Okanagan River bed to which there is public access.*

*\*PIB ownership*

The purpose of this zone is primarily due to the connection of natural bodies of water including beaches, natural features, built facilities, cultural features and opportunities offered; activities as diverse as water and beach activities, special events, picnics, sports, tourist attractions and recreation.

**Permitted Use:**

- Carnival
- Outdoor Amusement, Entertainment and Recreation (small, medium)
- Outdoor Market/Vendors
- Festivals & Events
- Recreation Program and Activities

**Accessory Park Use:**

- Marina
- Community Garden
- Public Parking Lot (expanded, new)
- Outdoor Amusement, Entertainment and Recreation (large)
- Accessory Building or Structure (small, medium)
- Indoor Amusement, Entertainment and Recreation
- Festivals & Events (large-scale)

- Ellis Creek Park
- Lakeside Road dog beach
- Marina Way Park
- Marina Way Beach
- Okanagan Beach
- Esplanade (lower?)

- Okanagan Lake Park
- Rotary Park
- Skaha Park
- SS Sicamous Park
- Sudbury Beach
- Three Mile Beach

## P2 – Tableland Park

**Description (PD):** These are park properties characterized as being flat, level land on the generally level slightly elevated flat land of considerable extent lying between Okanagan and Skaha Lakes. These are parks located on the Penticton alluvial fans formed by Ellis, Penticton and Shingle Creeks and on which today the city is primarily situated. Other more elevated tableland park properties, characterized as plateau like, are located on the glacial terrace lands to the east side of the city.

### Tableland Park – Community

**Purpose:** The purpose of this zone is to act as a community park drawing residents from across the City. They include a range of recreation facilities, such as playgrounds, walkways or trails, other recreation amenities, and sports fields. They are meant to form the visual, physical and social focus of the community.

#### Permitted Use:

- Carnival
- Outdoor Amusement, Entertainment and Recreation (small, medium)
- Outdoor Market/Vendors
- Accessory Building or Structure (small, medium)
- Festivals & Events
- Recreation Program and Activities

#### Accessory Park Use:

- Community Garden
- Public Parking Lot (expanded, new)
- Outdoor Amusement, Entertainment and Recreation (medium?, large)
- Accessory Building or Structure (large)
- Indoor Amusement, Entertainment and Recreation
- Festivals & Events (large-scale)

- 630 Munson Mountain Road
- Columbia Park
- Dartmouth Off-leash Park
- Gyro Park
- Kings Park
- Lakawanna Park
- Lions Park

- Kiwanis Park
- McLaren Park
- McNicoll Park
- Penticton Skatepark
- Queens Park Ball diamond
- Riverside Park
- Senior's Drop-in Centre
- Rose Garden

### Tableland Park – Neighbourhood

**Purpose:** The purpose of this zone is to serve as neighbourhood parks to for nearby residents.

#### Permitted Use:

- Natural Area
- Outdoor Amusement, Entertainment and Recreation (small)
- Accessory Building or Structure (small)
- Festivals & Events (small-scale)
- Recreation Program and Activities

#### Accessory Park Use:

- Community Garden
- Parking Lot (expanded, new)
- Outdoor Amusement, Entertainment and Recreation (medium)
- Accessory Building or Structure (medium)
- Festival & Events (medium)

- Baskin Park
- Dartmouth Park
- Dunant Park

- Granby Park
- McGregor Park
- Sendero Canyon Park



**Tableland Park – Open Space**

**Purpose:** The purpose of this zone is open space in the community that does not typically support a significant amount of use, but it can be considered important in terms of adding to the landscape character.

**Permitted Use:**

**Accessory Park Use:**

- Community Garden
- Public Parking Lot (expanded, new)
- Outdoor Amusement, Entertainment and Recreation (small, medium)
- Accessory Building or Structure (small, medium)
- Outdoor Market/Vendors
- Festival & Events (small)
- Recreation Programs and Activities

- Arasook Park
- Ayres Crescent
- Duncan Avenue Reservoir
- Library Museum blvds

- KVR Park
- North City Entrance
- Windsor Park
- Vancouver Avenue Park

**P3 - Forest, Mountain and Nature Park**

***Definition (PD):** These are park properties characterized by variable slopes tending to be on the incline and rising in elevation. These parks are situated in the ascent or hillside lands occupying the mid to higher ground area of the north-east to south-east side of the city. Parks of this type include: Upland Parks, Forest Parks, and Mountain Parks. Upland Parks are properties of the above characterization, with or without forest trees, small in area. Forest Parks are properties consisting of a large tract of forest land dedicated to public park purposes. A Forest Recreation Area is characterized as a large semi-protected forest area of attractive countryside. Both forest parks and forest recreation areas offer countryside with marked hiking paths, day- use picnicking areas and similar urban forest recreation activities. Mountain Parks are properties characterized as a promontory, being a large tract of highland with exposed rock, native grasses and dispersed tree growth offering extended panoramic views.*

**Purpose:** The purpose of this zone is for the designation for undeveloped parks because they have been protected as natural areas. These parks contain natural features such as steep slopes, grasslands, forests, watercourses, ravines, or bluffs. The recreational use of natural areas is usually limited to trail uses and nature appreciation.

**Permitted Use:**

- Festivals & events (small)
- Recreation programs and activities
- Accessory Building or Structure (small)

**Accessory Park Use:**

- Community Garden
- Public Parking Lot (expanded, new)
- Outdoor Amusement, Entertainment and Recreation (small, medium and large)
- Accessory Building or Structure (medium, large)
- Outdoor Market/Vendors
- Festivals & Events (large)

- Cleland Natural Greenbelt
- Dartmouth Greenbelt
- Esplanade (upper?)
- Munson Mountain Park

- Stocks Court Natural Area
- Three Blind Mice
- Water Treatment Plant Natural Area
- Wiltse Nature Park

<b>P4 – Greenways &amp; Recreation Corridor</b>	
<i><b>Definition (PD):</b> Greenways are properties characterized as linear riparian lands abutting non-navigable water courses and recreation corridors as linear pathways and trails, paved or unpaved.</i>	
<b>Purpose:</b> The purpose of this zone is linear rights-of-way whose primary purpose is to support trails. They may have associated features such as viewpoints and parking areas.	
<b>Permitted Use:</b> <ul style="list-style-type: none"> <li>• Accessory Building or Structure (small)</li> <li>• Recreation Program and Activities</li> <li>• Festivals &amp; Events (small, medium)</li> </ul>	<b>Accessory Park Use:</b> <ul style="list-style-type: none"> <li>• Community Garden</li> <li>• Public Parking Lot (expanded, new)</li> <li>• Outdoor Amusement, Entertainment and Recreation (small, medium)</li> <li>• Outdoor Market/Vendors</li> <li>• Accessory Building or Structure (medium)</li> <li>• Festivals &amp; Events (large)</li> </ul>
<ul style="list-style-type: none"> <li>• KVR Pathway</li> <li>• Poplar Grove Trailhead</li> <li>• Ellis Creek Pathway</li> </ul>	<ul style="list-style-type: none"> <li>• Penticton Creek Pathway</li> <li>• Sendero Ravine</li> <li>• TCT/KVR Trail</li> </ul>

<b>P5 – Special Purpose Parks</b>	
<i><b>Definition (PD):</b> These are publicly owned properties leased and designed for adventure playground recreational purposes or for other properties designed for public cultural purposes.</i>	
<b>Purpose:</b> The purpose of this zone is for parks that have a special purpose and exclusive use that could be recreational or cultural. Whether these parks are for recreation or not, they have high values as open green space.	
<b>Permitted Uses:</b> <ul style="list-style-type: none"> <li>• Cemetery</li> <li>• Recreation Program and Activities</li> <li>• Accessory Building or Structure (small, medium)</li> <li>• Recreation Program and Activities</li> </ul>	<b>Accessory Park Uses:</b> <ul style="list-style-type: none"> <li>• Community Garden</li> <li>• Public Parking Lot (expanded, new)</li> <li>• Outdoor Amusement, Entertainment and Recreation (small, medium, large)</li> <li>• Outdoor Market/Vendors</li> <li>• Festivals &amp; Events</li> <li>• Accessory Building or Structure (large)</li> </ul>
<ul style="list-style-type: none"> <li>• Fairview Cemetery</li> <li>• Lakeview Cemetery</li> <li>• Loco Landing (or under Facility Sites)?</li> </ul>	<ul style="list-style-type: none"> <li>• Lawn Bowling Club</li> <li>• Penticton Golf and Country Club</li> </ul>

<b>P6 – Recreational Facility Sites</b>	
<i>Definition: No definition provide by Peter.</i>	
<b>Purpose:</b> The purpose of this zone is for large indoor recreation facilities, along with associated parking lots and paved areas. These sites are officially parkland, but they do not have park values.	
<b>Permitted Use:</b> <ul style="list-style-type: none"> <li>• Government Service</li> <li>• Indoor Amusement, Entertainment and Recreation</li> <li>• Public Parking Lot</li> <li>• Outdoor Amusement, Entertainment and Recreation (small, medium, large)</li> <li>• Carnival</li> <li>• Outdoor Market/Vendors</li> <li>• Accessory Building, Structure (small, medium, large)</li> <li>• Festivals &amp; Events (small, medium)</li> <li>• Recreation Programs and Activities</li> </ul>	<b>Accessory Park Use:</b> <ul style="list-style-type: none"> <li>• Community Garden</li> <li>• Festivals &amp; Events (large)</li> </ul>
<ul style="list-style-type: none"> <li>• South Okanagan Events Centre (SOEC) (Queens Park)</li> <li>• Penticton Community Centre (on SOEC site) (Queens Park)</li> <li>• Memorial Arena (Queens Park)</li> <li>• OHS Arena (Queens Park)</li> <li>• Library and Museum</li> <li>• Art Gallery</li> </ul>	<ul style="list-style-type: none"> <li>• Loco Landing (or under Special Purpose)?</li> <li>• Penticton Yacht and Tennis club</li> <li>• Penticton Curling Club (Queens Park)</li> <li>• McLaren Arena</li> <li>• Adidas SportsPlex – (Kings Park)</li> <li>• Penticton Seniors’ Drop-In Centre</li> <li>• houses near Skaha Park</li> </ul>

ATTACHMENT "D"

**Commercial Uses in Parks**

updated from March 6, 2017 meeting

Considerations for Decision Making:	Need to Define:	Level of Engagement Required:
		CITY: None, Senior Management, Advisory Committee, Council PUBLIC: None, Inform, Consult, Involve, Collaborate, Empower
Which park? Is it a permitted use?	Parks Classifications	
Does it fit within an existing City/Council approved program?	IE Food Truck Program, Beach Vending, Park Bookings, etc.	
<b>LOGISTICS</b>		
Size of footprint/land base for use	small, medium, large	
Height requirement for use	acceptable, consultation required	
Fixed vs Temporary structures	fixed, temporary	
Length of term of use	short, medium, long	
<b>COMMERCIAL</b>		
Number of existing commercial uses	Consideration of what is appropriate	
Ancillary use vs primary/major use of the park	Ancillary	
Commercial competition	requirements of distance btw competition businesses	
Legal or liability implications to the City		
<b>IMPACTS</b>		
Permanent loss of green space		
Permanent loss of trees		
Permanent loss of parkland		
Environmental impacts	low, medium, high	
Heritage/cultural impacts	yes or no? City's Archeological policy with First Nations	
Safety and security impacts	How to mitigate risks	
Impact to existing park users and/or stakeholder groups	low, medium, high or positive/negative?	
Impact to future park options	low, medium, high	
Impacts to site infrastructure	Eg. Water, electrical, rainwater management, lighting, sidewalks, etc.	
Visual/aesthetics/character of park impact	low vs high	
Impacts to other jurisdictions/authorities	Provincial govt, Federal govt, RDOS, PIB, School District, etc.	
Nuisance factors	Noise, parking, traffic, garbage, etc.	
Number of attendees/participants	Increased volume of people in park	
Public perception	How controversial is the use?	
Alternative location	Is there a better location for the use?	
<b>FINANCIAL</b>		
Infrastructure investment (city)	low, medium, high	
Infrastructure investment (operator/business)	increase City assets?	
City operational cost requirements	low, medium, high	
Economic impact to the City	low, medium, high	
City staff resources required	low, medium, high	

# IAP2 Spectrum of Public Participation



Increasing Level of Public Impact 

## Public participation goal

### Inform

To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions.

### Consult

To obtain public feedback on analysis, alternatives and/or decisions.

### Involve

To work directly with the public throughout the process to ensure that public concerns and aspirations are consistently understood and considered.

### Collaborate

To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.

### Empower

To place final decision-making in the hands of the public.

## Promise to the public

We will keep you informed.

We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision.

We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.

We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.

We will implement what you decide.

## Example techniques

- Fact sheets
- Web sites
- Open houses

- Public comment
- Focus groups
- Surveys
- Public meetings

- Workshops
- Deliberative polling

- Citizen advisory committees
- Consensus-building
- Participatory decision-making

- Citizen juries
- Ballots
- Delegated decision